



Quarterly Report on Agency Services to Floridians with Developmental Disabilities and Their Costs

First Quarter Fiscal Year 2022-23
(July, August, September)

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Director



Ron DeSantis
Governor

The Agency for Persons with Disabilities (APD) administers Medicaid waivers providing supports to over 35,310 individuals with developmental disabilities across Florida enabling them to live, learn and work in their communities. APD also provides limited services to over 22,535 individuals on the Waiting List for waiver services. These individuals have Autism, Intellectual Disability, Spina Bifida, Cerebral Palsy, Down Syndrome, Prader Willi syndrome, Phelan-McDermid syndrome, or are children ages 3 to 5 who are at high risk of being diagnosed with a developmental disability.

To meet the needs of the diverse population it serves, APD offers a wide array of services for individuals who are living in their own homes, family homes, or in licensed group facilities. Some of the 27 services currently provided by the agency include life skills development (companion services, adult day training, and employment services), occupational therapy, behavior analysis, adaptive and medical equipment, residential habilitation, and physical therapy.

For the period of July through September 2022, over 615 individuals on the Waiting List for waiver services received limited services funded from General Revenue and the Social Services Block Grant (SSBG) through the agency, and over 9,000 Medicaid eligible individuals received some state services through the Medicaid State Plan. About 13,500 individuals on the Waiting List for waiver services did not receive any services through APD or the Medicaid State Plan during this period.

Historical Overview

On May 1, 2011, the agency began implementation of the new Developmental Disabilities Home & Community Based Services Individual Budgeting Waiver known as iBudget Florida. The iBudget Florida waiver uses an individual budgeting approach intended to enhance the simplicity, sustainability, and equity of the system while also increasing individuals' opportunities for self-direction. As of July 1, 2013, APD completed the transition of waiver clients to the iBudget Florida waiver statewide from the Tier Waiver system that had been in place since 2008.

Please share with us any comments or suggestions you have regarding this report. APD's Chief of Staff, Gina Herron may be reached at 850-922-4487.

Glossary of Terms Used in Report

APD - Agency for Persons with Disabilities

CDC+ Program - Consumer-Directed Care Plus Program

iBudget Waiver - Developmental Disabilities Individual Budgeting Home & Community Based Services Waiver

IFS - Individual and Family Supports

This report is prepared and distributed pursuant to section 393.0661(9), Florida Statutes.

“The Agency for Persons with Disabilities shall submit quarterly status reports to the Executive Office of the Governor, the chair of the Senate Ways and Means Committee or its successor, and the chair of the House Fiscal Council or its successor regarding the financial status of home and community-based services, including the number of enrolled individuals who are receiving services through one or more programs; the number of individuals who have requested services who are not enrolled but who are receiving services through one or more programs, with a description indicating the programs from which the individual is receiving services; the number of individuals who have refused an offer of services but who choose to remain on the list of individuals waiting for services; the number of individuals who have requested services but who are receiving no services; a frequency distribution indicating the length of time individuals have been waiting for services; and information concerning the actual and projected costs compared to the amount of the appropriation available to the program and any projected surpluses or deficits...”

1. Services Received by Waiver Enrollees

Tables 1a, 1b, 1c and 1d provide information on services received by persons enrolled in APD waivers.

Table 1a: Waiver Enrollment and Payments *

Month	iBudget CDC		iBudget		All Waivers	
	Enrolled	Total Waiver	Enrolled	Total Waiver	Enrolled	Total Waiver
	Clients**	Payments	Clients**	Payments	Clients**	Payments
Jul-22	4,167	\$17,108,730	31,040	\$82,703,275	35,207	\$99,812,005
Aug-22	4,180	\$17,340,135	31,068	\$148,223,332	35,248	\$165,563,467
Sep-22	4,194	\$17,303,414	31,120	\$93,797,496	35,314	\$111,100,910

* Since waiver payments are reported in this table by month of payment rather than by month of service, clients may show claim payments simultaneously under multiple waivers.

**As of the first day of the month.

Source: Allocation, Budget, and Contracts (ABC) Database and Medicaid HP Data Warehouse as of November 1, 2022.

Table 1b summarizes types of services received by waiver enrollees. In addition to iBudget Florida waiver, individuals may receive services through the Consumer-Directed Care Plus (CDC+) Program, offered as an option under the Medicaid State Plan. The CDC+ Program offers comparable services to the waiver, but it allows greater flexibility and more choice in client selection of providers and services. Table 1b also includes two types of services funded by APD that are not part of Medicaid: Individual and Family Supports (IFS) and Room and Board. The former, paid from General Revenue and the Social Services Block Grant, comprises services to persons not eligible for waiver services, services to persons waiting for waiver enrollment, and services to persons enrolled in a waiver for which the service is not a waiver service. Room and Board, paid entirely from General Revenue, provides payment to licensed residential providers for individuals to cover the basic costs of room and board and supervision.

Table 1b: Types of Services Received by Waiver-Enrolled Clients

Service Month	Client Counts by Service Category for Billed Services				
	iBudget CDC	iBudget	IFS	Room\Board	Client Total*
Jul-22	4,152	31,198	124	297	32,624
Aug-22	4,178	32,325	129	276	33,156
Sep-22	4,177	31,267	127	197	32,530

*Clients are counted only once regardless of the number of different services they received. Based on historical payment patterns, waiver, IFS and Room & Board services are undercounted due to the anticipated unsubmitted claims for the reported service months as of the database effective date.

Source: ABC Database and Medicaid HP Data Warehouse as of November 1, 2022.

1. Services Received by Waiver Enrollees (continued)

In addition to the previously cited services, many waiver enrollees receive Medicaid State Plan services. Table 1c summarizes the number and percent of waiver enrollees who use these services.

Table 1c: Clients Using Medicaid State Plan Services by Month of Service

Service Month	Total Waiver Enrollment	Medicaid State Plan	
		#	%
Jul-22	35,207	16,460	46.75%
Aug-22	35,248	16,447	46.66%
Sep-22	35,314	15,408	43.63%

Note: Enrolled as of the first day of the month in which the services were received.
Source: ABC Database and Medicaid HP Data Warehouse as of November 1, 2022.

Table 1d lists the number of clients using individual waiver services. Because clients typically use multiple services, the client total at the bottom of the table is an unduplicated count.

Table 1d: Clients Using Individual Waiver Services by Month of Service Payment

Service Description	iBudget		
	Jul-22	Aug-22	Sep-22
Adult Dental Services	0	0	0
Behavior Analysis - Level 1	752	733	628
Behavior Analysis - Level 2	719	716	582
Behavior Analysis - Level 3	1,905	1,897	1,486
Behavior Analysis Assessment	27	52	43
Behavior Assistant Services	32	41	40
CDC Monthly Allowance	4,162	4,179	4,188
Consumable Medical Supplies	5,113	5,014	5,020
Dietitian Services	12	12	14
Durable Medical Equipment	47	62	51
Environmental Accessibility Adaptations	8	16	8
Environmental Accessibility Adaptations -- Assessment	0	0	0
Incontinence Supplies; All Types	8,363	7,951	7,990
Life Skills Development - Level 1 (Companion)	5,016	5,089	4,660
Life Skills Development - Level 2 (Supported Empl - Group)	7	6	2
Life Skills Development - Level 2 (Supported Empl - Individual)	922	850	691
Life Skills Development - Level 3 (ADT) - Facility Based	9,759	9,543	8,180
Life Skills Development - Level 3 (ADT) - Off Site	133	133	133

Services Received by Waiver Enrollees (continued)

Service Description	iBudget		
	Jul-22	Aug-22	Sep-22
Occupational Therapy	410	403	323
Occupational Therapy - Assessment	0	0	0
Personal Emergency Response System - Installation	0	1	0
Personal Emergency Response System - Service	83	85	86
Personal Supports	9,092	8,976	8,434
Physical Therapy	490	508	450
Physical Therapy - Assessment	0	0	0
Private Duty Nursing	202	194	189
Residential Habilitation - Assisted Living Facility (month)	310	316	306
Residential Habilitation - Behavioral Focus (day)	35	25	12
Residential Habilitation - Intensive Behavior (day)	760	753	637
Residential Habilitation - Intensive Behavior CTEP (day)	0	0	0
Residential Habilitation - Standard (day)	158	138	103
Residential Habilitation (month)	8,436	8,351	7,848
Residential or Skilled Nursing - LPN	111	111	90
Residential or Skilled Nursing - RN	7	9	6
Respiratory Therapy	50	53	51
Respiratory Therapy - Assessment	0	0	0
Respite (under 21 only)	574	570	540
Respite, Skilled	1	0	0
Special Medical Home Care	14	14	14
Specialized Mental Health Assessment	2	1	0
Specialized Mental Health Counseling	112	100	86
Speech Therapy	258	270	247
Speech Therapy - Assessment	1	2	0
Support Coordination	24,870	24,394	21,018
Support Coordination - CDC Consultant	2,881	2,823	2,529
Support Coordination (Enhanced)	4	5	4
Support Coordination (Limited)	1,816	1,749	1,522
Support Coordination (Limited) - CDC	427	416	372
Supported Living Coaching	2,751	2,608	2,138
Transportation - mile	56	57	53
Transportation - month	952	1,022	902
Transportation - trip	5,966	5,937	5,044
Unduplicated Client Count	32,694	33,209	32,548

Note: Based on historical payment patterns waiver services are incomplete due to anticipated unsubmitted claims.

Source: Medicaid HP Data Warehouse as of November 1, 2022.

2. Services Received by Persons on the Waiting List

Table 2a lists APD services received in July, August, and September 2022 by individuals who requested enrollment in a waiver but were not enrolled as of the first day of the respective months. Funding for these services came from General Revenue and the Social Services Block Grant. Individuals on the Waiting List ages 21 or younger may also receive services from the Florida Department of Education, Medicaid State Plan, and other state and local resources.

Table 2a: Client Counts of Services Provided by APD to Clients Waiting for Waiver Services as of July 1, August 1, and September 1, 2022

	Service Month		
	Jul-22	Aug-22	Sep-22
Total Waiting List at Beginning of Month*	22,578	22,558	22,535
PAID SERVICE			
ADULT DAY TRAINING	195	196	175
BEHAVIOR ANALYSIS	0	0	1
COMMUNITY BASED EMPLOYMENT	10	10	9
DENTAL SERVICES	0	0	0
ELIGIBILITY AND PLANNING	1	2	1
EMPLOYMENT ENHANCEMENT PROJECT	274	272	237
HOME ASSISTANCE	13	18	12
LONG TERM RESIDENTIAL SVS	20	19	19
MEDICAL SERVICES	2	2	1
OCCUPATIONAL THERAPY	0	0	0
PERSONAL/FAMILY CARE SVS	21	27	17
PHYSICAL THERAPY	0	0	0
PRE-SUPPORTED TRANSITIONAL LIVING	19	18	15
PSYCHOLOGICAL THERAPY	12	9	10
RECREATIONAL THERAPY	0	0	0
RESIDENTIAL HABILITATION SVS	11	12	10
RESPIRE CARE	6	5	3
SPEECH THERAPY	0	0	0
SUPPLIES/EQUIPMENT	57	60	35
SUPPORT COORDINATION	20	15	6
SUPPORTED LIVING	1	1	1
TRANSPORTATION	107	111	103
UNDUPLICATED TOTAL	618	618	520

Source: Waiting List and ABC Databases as of November 1, 2022.

Table 2b provides client counts of persons on the Waiting List who received APD services. (see Table 2a) or Medicaid State Plan services. The APD services are provided with state General Revenue and Social Services Block Grant funds. Because some clients received both APD and Medicaid State Plan services, the client count in the fourth row is an unduplicated total rather than a sum of the two prior rows. The last two rows in the table provide information on Waiting List clients who received neither APD services nor Medicaid State Plan services. Note that some Waiting List clients are not currently eligible for Medicaid State Plan services.

Table 2b: Client Counts of Non-Medicaid and Medicaid State Plan Services Received by Clients Waiting for Services as of July 1, August 1, and September 1, 2022*

Row		Service Month		
		Jul-22	Aug-22	Sep-22
1	Total Waiting List at Beginning of Month*	22,578	22,558	22,535
2	Client Count for APD Non-Medicaid Services	618	618	520
3	Client Count for Medicaid State Plan Medical, Facility, and Pharmacy Services***	8,489	8,666	8,529
4	All Waiting List Clients Receiving Services**	8,913	9,084	8,889
5	Count of Waiting List Clients Not Receiving Services	13,665	13,474	13,646
6	Percent of Waiting List Not Receiving Services	60.52%	59.73%	60.55%

*Clients are counted only once regardless of the number of different services they received.

** Unduplicated count for the clients receiving Medicaid services or APD services or both.

***Based on historical payment patterns, Medicaid State Plan services may be undercounted due to unsubmitted claims for the reported service months as of the effective date.

Source: Waiting List, ABC Databases and Medicaid HP Data Warehouse as of November 1, 2022.

3. Waiver Enrollment in Fiscal Year 2022-2023

Table 3 summarizes new waiver enrollments for FY 2022-2023. Crisis cases are enrollees whose needs for services have been determined to require priority enrollment as defined in statute and rule. CBC Children are children on the Waiting List for iBudget Waiver who have open cases in the Department of Children and Families' child welfare system. Beginning in FY 2013-14, the agency received additional appropriation to begin offering enrollment to individuals from the Waiting List as specified in proviso.

Table 3: New Waiver Enrollment

Month	Crisis Enrolled	Waiting List Offered & Enrolled	CBC Kids Enrolled	*Other Enrolled	Total Enrolled
20-Jul	108	0	6	2	116
20-Aug	62	0	3	4	69
20-Sep	76	0	15	2	93
20-Oct	69	0	11	9	89
20-Nov	53	0	7	8	68
20-Dec	73	0	11	7	91
21-Jan	69	0	4	6	79
21-Feb	61	0	7	6	74
21-Mar	84	0	17	3	104
21-Apr	76	0	11	9	96
21-May	76	0	8	1	85
21-Jun	76	0	5	8	89
21-Jul	76	41	9	4	130
21-Aug	84	51	5	1	141
21-Sep	118	82	12	2	214
21-Oct	85	70	5	6	166
21-Nov	54	57	2	1	114
21-Dec	80	44	9	1	134
22-Jan	70	41	4	6	121
22-Feb	89	23	6	6	124
22-Mar	81	30	15	2	128
22-Apr	64	42	5	5	116
22-May	86	17	3	7	113
22-Jun	71	19	2	0	92
22-Jul	90	32	20	4	146
22-Aug	82	51	10	7	150
22-Sep	67	18	10	2	97
Total	2,080	618	222	119	3,039

*Other Enrolled category tracking began in FY17-18 and includes: Military Dependents, Phelan-McDermid Syndrome, Private ICF or Nursing Facility, and Public ICF.
 Source: ABC Database as of November 1, 2022, and other ABC tracking systems.

4. Length of Wait for Waiver Services

Table 4 displays a frequency distribution of the length of time individuals have been waiting for waiver services. Agency policy allows people to remain on the Waiting List if they currently do not need services or do not qualify for Medicaid at the time. These counts include individuals who declined waiver enrollment offers and those who received other state assistance.

Table 4: Length of Wait for Any Waiver Services as of November 1, 2022

Length of Wait	Date Placed on Waiting List	Waiting List Clients	
		#	%
1 Year or Less	October 1, 2021 - September 30, 2022	2,647	11.8
1+ to 2 Years	October 1, 2020 - September 30, 2021	2,466	11.0
2+ to 3 Years	October 1, 2019 - September 30, 2020	2,504	11.1
3+ to 4 Years	October 1, 2018 - September 30, 2019	1,292	5.7
4+ to 5 Years	October 1, 2017 - September 30, 2018	1,228	5.5
5+ to 6 Years	October 1, 2016 - September 30, 2017	1,110	4.9
6+ to 7 Years	October 1, 2015 - September 30, 2016	880	3.9
7+ to 8 Years	October 1, 2014 - September 30, 2015	860	3.8
8+ to 9 Years	October 1, 2013 - September 30, 2014	720	3.2
9+ to 10 Years	October 1, 2012 - September 30, 2013	612	2.7
More than 10 Years	On or before September 30, 2012	8,169	36.3
Total Waiting List*		22,488	100.0

Source: Waiting List Database as of November 1, 2022.

5. Projected Waiver Costs and Appropriations

Table 5 provides information concerning projected waiver costs compared to the available appropriations and any projected surpluses or deficits.

Table 5: Fiscal Year 2022-23 Waiver Expenditures and Budget Forecast
by Date of Payment
General Revenue Only

	Actual Expenditures	AHCA Total As of 9/30/2022	AHCA Total with Actuals	2022-23 GAA	Percent of Appropriation Remaining
Month	FY 2022/23	FY 2022/23	FY 2022/23	\$ 742,997,892	100.0%
2022 July	\$ 13,122,568	\$ 20,461,484	\$ 13,122,568	\$ 729,875,324	98.2%
2022 August	\$ 50,591,408	\$ 59,545,624	\$ 50,591,408	\$ 679,283,916	91.4%
2022 September	\$ 34,917,673	\$ 47,613,229	\$ 34,917,673	\$ 644,366,243	86.7%
2022 October		\$ 49,368,841	\$ 52,150,049	\$ 592,216,194	79.7%
2022 November		\$ 62,327,729	\$ 65,838,980	\$ 526,377,215	70.8%
2022 December		\$ 52,342,909	\$ 55,291,662	\$ 471,085,552	63.4%
2023 January		\$ 57,596,408	\$ 60,841,119	\$ 410,244,434	55.2%
2023 February		\$ 48,336,944	\$ 51,060,020	\$ 359,184,414	48.3%
2023 March		\$ 51,007,411	\$ 53,880,929	\$ 305,303,485	41.1%
2023 April		\$ 48,440,844	\$ 51,169,773	\$ 254,133,712	34.2%
2023 May		\$ 60,529,637	\$ 63,939,592	\$ 190,194,120	25.6%
2023 June		\$ 51,302,984	\$ 54,193,152	\$ 136,000,968	18.3%
2023 July CF		\$ 28,178,959	\$ 29,766,429	\$ 106,234,539	14.3%
2023 August CF		\$ 4,028,274	\$ 4,255,208	\$ 101,979,331	13.7%
2023 Sept CF		\$ 1,113,261	\$ 1,175,977	\$ 100,803,354	13.6%
Total	\$ 98,631,649	\$ 642,194,538	\$ 642,194,538	\$ 100,803,354	